

Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 EA-10 ISO-00 IO-13 NRC-05 CIAE-00
INR-10 L-03 NSAE-00 NSC-05 EB-08 OES-07 SOE-02
DODE-00 SS-15 SP-02 CEQ-01 PM-05 /111 W
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P 281514Z APR 78

FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 6194
INFO USDOEHQ WASHDC PRIORITY
USDOEHQ GERMANTOWN PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY TOKYO PRIORITY

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C O R R E C T E D C O P Y (TEXT - ADDING LINE 19 TO PARA 4)

USIAEA

DEPT PASS IO/SCT AND NRC
DOE PASS AMMONS, IA AND BARTELS, SS

E.O.11652: N/A

TAGS: PARM, TECH, IAEA, JA, FR

SUBJECT: IAEA PARTICIPATION IN JOINT PROGRAM ON JAPANESE
PNC REPROCESSING PLANT SAFEGUARDS

REF: (A) STATE 84541, (B) BARTELS/MAHY TELCON 26 APRIL

1. PER REFTTEL, MISSION ADVISED IAEA BY LETTER DATED
APRIL 4, 1978 OF US ACCEPTANCE OF MINUTES OF FEBRUARY 27
TO MARCH 2 MEETING IN JAPAN ON ABOVE SUBJECT. MISSION
LETTER INCLUDED EMPHASIS, PARA 6 REFTTEL, THAT USG
"ATTACHES THE HIGHEST IMPORTANCE TO IAEA'S PARTICIPATION
IN THIS PROGRAM" AT TOKAI MURA REPROCESSING PLANT.

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2. MISSION HAS NOW RECEIVED RESPONSE FROM DG EKLUND DATED
APRIL 20, 1978, MAIN SUBSTANCE OF WHICH FOLLOWS. BEGIN
TEXT. THE IAEA SHARES THE VIEW OF YOUR GOVERNMENT IN
THAT INVOLVEMENT OF AGENCY INSPECTORS AND PERSONNEL OF THE
DIVISION OF DEVELOPMENT AND TECHNICAL SUPPORT IS ESSENTIAL
TO THE SUCCESS OF THE PROGRAMME. WE ARE FORMULATING PLANS

FOR PARTICIPATION IN THE PROGRAM WHICH WILL BE ACTIVATED UPON RECEIPT OF AN INVITATION FROM YOUR GOVERNMENT AND THAT OF JAPAN. END TEXT. DG'S LETTER ALSO NOTES THAT A. VON BAECKMANN WILL BE IAEA'S SENIOR TECHNICAL REPRESENTATIVE IN THE PROGRAM.

3. IAEA'S DESIRE FOR SPECIFIC FORMAL INVITATION TO PARTICIPATE (DESPITE (A) FACT OF AGENCY'S INVOLVEMENT IN MEETINGS IN JAPAN IN SEPTEMBER 1978 AND THE FEBRUARY 27 TO MARCH 2 MEETING, (B) CLEAR OBJECTIVE OF EXERCISE TO UPGRADE IAEA SAFEGUARDS AND (C) US APRIL 4 LETTER URGING IAEA PARTICIPATION) APPARENTLY ARISES OUT OF VON BAECKMANN CONCERN, WHICH HE HAS DISCUSSED WITH DG EKLUND, THAT THUS FAR HE AND OTHER AGENCY STAFF FEEL THEY HAVE ONLY BEEN PERMITTED TO PLAY ROLE OF INTERESTED BYSTANDER IN THIS PROGRAM AND THAT, TO DATE, IT HAS BASICALLY BEEN A JOINT US-JAPAN-FRANCE PROGRAM. VON BAECKMANN TOLD MISOFFS THAT AGENCY HAD ONLY AT THE LAST MOMENT RECEIVED AN INVITATION TO ATTEND THE FEBRUARY 27-MARCH 2 MEETING IN JAPAN AND THEN AS AN OBSERVER RATHER THAN A FULL PARTICIPANT. FURTHER, HEAD OF SECTION RESPONSIBLE FOR SAFEGUARDING PNC PLANT, LES THORNE, TOLD MISOFF THAT HE WAS AFRAID, AFTER RECENT INFORMAL DISCUSSIONS IN VIENNA ON SUBJECT, THAT PROGRAM APPEARED TO BE ONLY FOR "ADVANCED TECHNOLOGY"; TO DO LONG-RANGE FEASIBILITY STUDIES, REVIEWS AND SYSTEMS ANALYSES WITH GENERATION OF REPORTS AND MEETINGS WHICH, LIMITED OFFICIAL USE

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AFTER 2 YEARS MAY OR MAY NOT PRODUCE SOMETHING SOPHISTICATED AND USEFUL. NO ONE, HE FELT, SEEMED TO BE CONCERNED ABOUT HELPING FIND EARLY, EVEN TEMPORARY, SOLUTIONS TO THE PRESSING PROBLEMS HIS INSPECTORS ARE FACING NOW ON A DAILY BASIS. ALTHOUGH HE DIDN'T ELABORATE ON THESE PROBLEMS AT THE TIME, HE DID EXPRESS A FEELING OF RESIGNATION THAT HE HAD NO VOICE IN THE PROGRAM TO TRY TO GET AT LEAST SOME OF THE EFFORT FOCUSED ON NEAR TERM ASSISTANCE.

4. VON BAECKMANN AND B. CLARK HAVE POINTED OUT THAT IAEA BUDGET DOES NOT SPECIFICALLY PROVIDE FOR TRAVEL AND MANPOWER FOR THIS PROJECT AND THAT THEY DO NOT HAVE UNCOMMITTED RESOURCES WITHIN THEIR CURRENT PLANS TO HANDLE PROJECT ADEQUATELY. AGENCY IS THEREFORE HOPING, ACCORDING TO VON BAECKMANN AND CLARK, THAT USG WILL, AS PART OF PROJECT, PROVIDE FUNDS FOR ANY NECESSARY AND AGREED IAEA TRAVEL AND PER DIEM. THEY ALSO MENTIONED POSSIBILITY OF US PROVIDING SOME HELP TO SOLVE THE MANPOWER PROBLEM. IN THIS, VON BAECKMANN SAW THREE POSSIBILITIES, RECOGNIZING, IN ANY EVENT, THAT THE OBJECTIVE WOULD BE TO FREE UP PERHAPS FOUR EXPERIENCED IAEA STAFF MEMBERS TO WORK ON

THE PNC PROJECT FOR THE YEAR OR MORE IT WILL BE IN OPERATION; (A) US SUPPLY COST FREE EXPERTS. PROBLEM WITH THIS IS THAT HE FEELS AGENCY IS NEARLY SWAMPED NOW WITH OUTSIDE EXPERTS WHICH REQUIRE TIME OF IAEA STAFF TO EDUCATE AND DIRECT; (B) US PROVIDE FUNDS TO IAEA TO PERMIT IAEA TO FILL, IN ADVANCE, NEW POSITIONS WHICH WOULD BE PROVIDED IN THE 1979 AND 1980 BUDGETS, OR (C) US PROVIDE FUNDS TO RETAIN, UNDER SPECIAL SERVICES CONTRACTS, CURRENT IAEA STAFF MEMBERS (E.G. BEV CLARK AND IAIN HUTCHINSON) WHO ARE SCHEDULED FOR RETIREMENT SOON. ON POINT (B) ABOVE, PER REF B, MISOFF MAHY TOLD VON BAECKMANN IT WOULD PROBABLY NOT BE POSSIBLE TO USE FUNDS FROM THE SAFEGUARDS SUPPORT PROGRAM IN SUCH A WAY.

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5. IN LIGHT OF IAEA INTENT, NOTED PARA 2 ABOVE, TO PARTICIPATE ONLY AFTER RECEIPT OF INVITATIONS BY US AND JAPAN, MISSION REQUESTS AUTHORIZATION TO ADVISE AGENCY ALONG

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CORRECTED COPY (TEXT - ADDLING LINE 9 PARA 7)

USIAEA

FOLLOWING LINES: "WITH REFERENCE TO OUR APRIL 4, 1978 LETTER CONCERNING COOPERATION ON ADVANCED SAFEGUARDS TECHNOLOGY IN CONJUNCTION WITH THE PNC REPROCESSING PLANT, THE US GOVERNMENT, FOR ITS PART, INVITES THE IAEA TO . PARTICIPATE IN THE EFFORTS AS DESCRIBED IN THE MINUTE OF THE FEBRUARY 27 TO MARCH 2, 1978 MEETING. TO ASSIST IN THIS PARTICIPATION THE USG IS WILLING TO CONSIDER FUNDING NECESSARY TRAVEL AND PER DIEM EXPENSES FOR IAEA STAFF MEMBERS IN CONNECTION WITH US TASKS UNDER THE PROGRAM, AS MAY BE AGREED BETWEEN THE USG AND THE IAEA". MISSION DOES NOT RPT NOT RECOMMEND OFFERING MANPOWER ASSISTANCE AT THIS STAGE.

6. IF DEPT AND AMEMBASSY TOKYO AGREE, MISSION SUGGESTS AMEMBASSY TOKYO ADVISE GOJ (E.G. H. KURIHARA) OF AGENCY'S WILLINGNESS BUT APPARENT INABILITY TO PARTICIPATE IN LIMITED OFFICIAL USE

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ABSENCE OF SPECIFIC USG AND GOJ INVITATIONS AND SEEK GOJ AGREEMENT TO SEND INVITATION, NOTING THAT USG IS DOING SO.

7. MISSION COMMENT: AGENCY IS AWARE ITS ROLE IN PROGRAM WILL BE DIFFERENT FROM THAT OF FRANCE AND US (I.E. CONTRIBUTORS OF SPECIFIC TASKS), AND OF JAPAN (I.E. CONTRIBUTOR AND HOST). IT APPARENTLY FEELS, HOWEVER, THAT WITHOUT FORMAL STATUS OF FULL PARTICIPANT, ITS ABILITY TO INFLUENCE THE COURSE OF THE PROJECT IN WAYS IT SEES ARE IMPORTANT TO EFFECTIVE AND PRACTICABLE IAEA SAFEGUARDS IMPLEMENTATION WOULD BE INSUFFICIENT. VON BAECKMANN EXPRESSED VIEW THAT INVITATION FROM FRANCE WAS NOT ESSEN-

TIAL, BUT IT WOULD HELP TO ROUND OUT THE PICTURE.

8. PLEASE ADVISE. KIRK

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